

## **EMERGENCY SUPPORT FUNCTION - TWENTY** **DEFENSE SUPPORT TO CIVIL AFFAIRS**

**PRIMARY AGENCY:** Chelan County Emergency Management

**SUPPORT AGENCIES:** Mayors  
Chelan County Commissioners  
Military Department, National Guard  
Department of Defense

### **INTRODUCTION**

A. Purpose

To provide a means for requesting military assistance during civil emergencies when conditions extend beyond the capability of Chelan County to effectively respond, thus increasing the probability of serious danger to human life and/or extensive property damage.

B. Scope

Military units have specialized equipment, not otherwise available to local jurisdictions that may be needed in time of an emergency operation. They also have personnel that might be needed to support local jurisdictions. Specific actions to be taken following any incident will be determined by the level of effort required to support the event. ESF 20 describes the conditions under which the Governor could declare a state of emergency and activate the National Guard; procedures that Chelan County Officials have to follow to request military assistance from the state and/or Federal agencies; the type of assistance that can be provided; and the relationship between the military commander and local civil authorities.

### **POLICIES**

A. Specific laws and regulations governing the provision of Military Support to Civil Authorities are as follows:

1. Title 42, United States Code 5121, The Stafford Act
2. Title V, Public Law No. 101-165
3. Department of Defense Directive 3025.1
4. Air Force instruction 32-4001
5. Air Force Instruction 10-802
6. Air National Guard Instruction 10-8101

B. Request for military assistance will normally originate from local government through the State Military Department. This normal channel of request does not preclude requests for immediate assistance from supporting agencies, should the situation be life threatening or great loss of property is imminent.

- C. While there are military units located in Chelan County, their use and activation requires action by the WA State Governor and any requests for military assistance must be processed through the State of WA, Dept. of the Military, Emergency Management Division/WA State EOC.
- D. Military forces, either state or federal, will remain under and follow their military chain of command.
- E. The State of Washington Dept. of the Military Adjutant General deploys state active duty resources of the WA State National Guard in a state-funded status in response to an emergency involving imminent loss of life, to prevent greater suffering and/or to mitigate great destruction of property, in accordance to state regulations and statutes.

## **SITUATION**

- A. Emergency/Disaster Hazards and Conditions:
  - 1. An emergency or disaster could occur for which military assistance may be the best or only solution such as a civil emergency that overwhelms the ability of Chelan County to respond with available public and private resources. A request for military assistance can be initiated to compliment, not substitute for, local civilian resources.
  - 2. Any request for military assistance will be processed through Chelan County EOC to WA State EMD/EOC.
  - 3. The county and state have issued Disaster Declarations.
  - 4. A military liaison person may be assigned to the Chelan County EOC or to an area wide (overlapping county jurisdiction) location where a task force has been established to coordinate the use of any military assets assigned to the event.
  - 5. When an emergency or disaster occurs and waiting for instructions from higher authority would preclude an effective response, any military commander may do what is required and justified to save human life, prevent immediate human suffering, or lessen major property damage or destruction. The commander will report action taken to higher military authority and to civil authority as soon as possible.
  
- B. Planning Assumptions
  - 1. Chelan County will experience a disaster or emergency situation that will cause the Governor to declare a State of Emergency.
  - 2. The situation will be of such magnitude that county equipment, personnel resources, and services will be insufficient to deal with the emergency.

3. The Chelan County Sheriff/Director of Emergency Management or designated individual will request State Military resources to assist with disaster response. The request will be based on the premise that the county's ability to respond to an emergency of such magnitude without military assistance will result in loss of human life and extensive property damage.
4. The Governor will activate the National Guard and direct that the military assistance be provided to Chelan County. Expected time of arrival of those forces is forty-eight hours.

## **CONCEPT OF OPERATIONS**

### A. General

The Revised Code of WA (RCW) 38.08.040 provides that, upon the occurrence of certain events, the Governor has the power to order the organized militia of WA or any part thereof into active service in order for WA State to execute the laws and perform such services as the Governor shall deem proper. This power resides with the Governor or acting Governor alone, and may not be delegated to another person or agency.

1. An emergency situation occurs in Chelan County that meets the criteria, all public and private resources are exhausted, for requesting state support.
2. Chelan County Emergency Management contacts Washington State Emergency Management Department (EMD) with a request for state support. EMD will review all statewide resources which could result in a recommendation to the Governor to employ the state National Guard personnel/equipment in addition to other state assets.
3. The Governor will authorize the Adjutant General to mobilize National Guard resources to support Chelan County.
4. A National Guard Liaison will be assigned to Chelan County Emergency Management for the duration of the National Guard's involvement.
5. A Task Force Commander will be assigned to maintain military control of all personnel/equipment tasked to support the emergency.
6. When the emergency overwhelms the state's resources, the Governor can request a Presidential Declaration. A major disaster declaration by the President is a prerequisite for federal response and recovery. The Federal Emergency Management Agency (FEMA) coordinates the federal agencies' response including utilization of the Department of Defense (DOD) assets.
7. If FEMA becomes involved, a Federal Coordinating Officer (FCO) will be assigned; and if DOD is tasked to respond, a Director of

Military Support (DOMS) will also be assigned to oversee federal military personnel/equipment.

#### B. Organization

1. The Chelan County Board of Commissioners reviews and recommends for adoption emergency management mutual aid plans, agreements and such resolutions, rules and regulations as are necessary to implement such plans and agreements,
2. The Chelan County Sheriff is the Director of Emergency Management. The Sheriff/Director is responsible for the Emergency Management Program. The Sheriff/Director is empowered to declare a county disaster or emergency in consultation with the Chelan County Board of Commissioners and/or a jurisdictional elected official(s).
3. The WA State Military Dept. is made up of two military components: the Air National Guard and the Army National Guard. There are two civilian components: WA State Emergency Management Division and the Support Services staff. The WA National Guard is positioned in 27 cities throughout the state. Unit capabilities include engineering, communications, transportation, and aviation.
4. Coordination of military support to civil authorities will be performed by the WA State Military Dept.

#### C. Procedures

The various elements of the WA State Military Dept. will follow their internal Standard Operating Procedures when in support of an emergency or disaster.

#### D. Mitigation Activities

Mitigation activities need to be done at the state level and are beyond the scope of this ESF (refer to WA State Emergency ESF 20 – Defense Support to Civil Authorities).

#### E. Preparedness Activities

1. During exercises and other emergency planning activities the possible use of military resources should be considered.
2. Identification of expected areas of support:
  - a. air, land, and water transportation
  - b. Armories, tents/shelters and available land
  - c. security forces and traffic control
  - d. supplemental communications
  - e. limited emergency medical assistance

- f. limited mass feeding
  - g. damage assessment, survey, and reporting
  - h. air support for reconnaissance
  - i. limited power generations
  - j. coordination with all military services.
3. Inventory of County assets and identification of shortfalls.

#### F. Response Activities

1. When requesting military assistance the Chelan County EOC needs to request them for a specific mission. The request should not be for specific equipment and/or personnel. A few examples of mission requests are:
  - a. Provide air or land transportation for specific equipment or personnel.
  - b. Provide security and traffic control for a specific area, such as a city or county road.
  - c. Establish a mobile communications station.
  - d. Set up and operate a mass feeding station.
  - e. Establish a water purification station.

#### G. Recovery Activities

Response activities may need to continue through the recovery phase. However, the military personnel and equipment must be released before any civilian assets, serving the same purpose, are released.

### **RESPONSIBILITIES**

1. Chelan County Commissioners must issue a Disaster Declaration before requesting any military assets. Chelan County Emergency Management will ensure that the Disaster Declaration is sent into WA State EMD/EOC.
2. The Chelan County Director must assign a specific mission to any military unit assigned to the county and designate who, in the field, they are to report to for instructions. Chelan County Emergency Management will keep WA State EMD/EOC advised on any potential need for military equipment or personnel that might be needed.
3. If a military liaison has not been assigned, someone in the Chelan County EOC must be designated to coordinate the military operations.

## **RESOURCE REQUIREMENTS**

1. Request for military personnel and equipment must be consistent with unit capabilities.
2. Loan of equipment will not be allowed if it diminishes a unit's capability to be self-supporting or unable to perform its basic mission.
3. Whenever possible, request for personnel and/or equipment will include its needed organic support.

## **REFERENCES**

1. Revised Code of WA 38.08.040
2. WA Emergency Management Division CEMP, ESF 20 – Defense Support to Civil Authorities